

Message Text

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ORIGIN EUR-25

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NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 GAC-01 TRSE-00 MBFR-03 SAJ-01 IO-12 OIC-04

AEC-11 ACDA-19 CU-04 EB-11 STR-08 SCI-06 /182 R

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NSC - MR CLIFT

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FM SECSTATE WASHDC

TO USMISSION NATO

INFO AMEMBASSY HELSINKI

C O N F I D E N T I A L STATE 062489

E. O. 11652

SUBJECT: CSCE - PREPARATIONS FOR SECOND STAGE

TAGS: PFOR

REF: (A) NATO 1527, (B) HELSINKI 835

HELSINKI FOR USDEL MPT

1. WE AGREE THAT IT WOULD BE USEFUL TO ENCOURAGE FURTHER ALLIED ATTENTION TO THE FORM IN WHICH RESULTS OF CSCE SHOULD BE REGISTERED AND, AS SUGGESTED BY USDEL MPT (PARAS 3 AND 4 OF REF B), TO THE STRATEGY FOR CONDUCTING WORK IN SECOND STAGE. HOWEVER, WE WOULD PREFER NOT RPT NOT TO TABLE AN OPTIONS PAPER ON FORMS OF AGREEMENT AT THIS TIME.

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2. CERTAINLY EVENTUAL DECISIONS IN THIS AREA WILL INEVITABLY REQUIRE A HARD LOOK AT WHAT THE ALLIES CAN REALISTICALLY HOPE TO ACCOMPLISH AT CSCE. WHILE IT IS PROBABLY NOT POSSIBLE, OR EVEN DESIRABLE, AT THIS POINT TO SEEK FULL DEFINITION OF AN ALLIED POSITION, WE WOULD HOPE TO BEGIN TO FOCUS DISCUSSION AMONG THE ALLIES ON THE PRACTICAL LIMITATIONS AND OPPORTUNITIES.

3. IN DISCUSSION IN THE SPC YOU USEFULLY COULD DRAW ORALLY PRIMARILY ON THE INTRODUCTORY PARAS AND OPTION 1 (GENERAL DECLARATIONS ON MAJOR AGENDA ITEMS OF YOUR DRAFT) AND PROPOSE THAT THE SPC DEAL FIRST WITH THE QUESTION OF THE ACCEPTABILITY TO THE ALLIES OF SUCH GENERAL DECLARATIONS, WHICH THE SOVIETS AND THEIR ALLIES CAN BE EXPECTED TO PROMOTE. WHILE NATO DRAFTS OF DECLARATIONS ARE ALREADY IN PREPARATION ON PRINCIPLES GUIDING INTERSTATE RELATIONS AND ECONOMIC COOPERATION (AND EC DRAFT IS IN PREPARATION ON CULTURAL RELATIONS), WE WOULD ALSO BE INTERESTED IN ALLIED VIEWS ON SUITABILITY OF DECLARATIONS CONCERNING (A) HUMAN CONTACTS AND FLOW OF INFORMATION, (B) SCIENTIFIC COOPERATION, AND (C) ENVIRONMENTAL COOPERATION.

4. YOU COULD THEN POINT OUT THAT IT WOULD BE CONSISTENT WITH ALLIES APPROACH TO CSCE (TO WORK FOR PRACTICAL IMPROVEMENTS) NOT TO STOP AT BROAD DECLARATIONS BUT TO SUPPLEMENT THESE TO EXTENT POSSIBLE WITH ANNEXES, PROTOCOLS, DRAFT AGREEMENTS ETC. SPELLING OUT SPECIFIC AREAS OF AGREEMENT. FURTHER, TO COUNTER ANY SOVIET EFFORT TO DEFINE PARAMETERS FOR CSCE DISCUSSIONS BY TABLING DRAFT " FINAL DOCUMENTS" AT THE OUTSET, IT WOULD SEEM USEFUL TO CHARGE STAGE II COMMITTEES AND SUB- COMMITTEES WITH PRODUCING REPORTS ON THEIR WORK WHICH WOULD IDENTIFY OUTSTANDING ISSUES WHICH LEND THEMSELVES TO NEGOTIATION, RECOMMEND MEASURES, AND SERVE AS CHAPEAU FOR DRAFT DECLARATIONS AND OTHER TEXTS FORWARDED TO MINISTERS. ROGERS

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